| DESCRIPTION | PROPRIETARY | VOLUME NUMBER | BATES # RANGE |
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| | • | | |
| Letter Brief from A. Babineau (BA-NJ) to J. Nappi (NJ BPU) consisting of BA-NJ's Initial Brief regarding NJ BPU's review of the parties' Interconnection Agreement, Docket No. TO96070519, dated August 15, 1997 | | XI | JA 3765 – JA 3769 |
| | | ļ | |
| Letter from A. Babineau (BA-NJ) to J. Nappi (NJ BPU) supplementing BA-NJ's 8/5/97 letter re: (1) footnotes in Attachment 1 and (2) rates to be used where not specifically announced at the NJ BPU's 7/17/97 agenda meeting, Docket No. TO96070519,dated August 15, 1997 | | XI | JA 3770 – JA 3771 |
| | | | |
| AT&T's Initial Brief regarding NJ BPU's review of the parties' Interconnection Agreement, Docket No. TO96070519, dated August 15, 1997 | X | XXXVI | JA 11558 – JA 11633 |
| Letter from A. Babineau (BA-NJ) to J. Nappi (NJPBU) enclosing BA-NJ's Reply Brief regarding NJ BPU's review of the parties' Interconnection Agreement, Docket No. TO96070519, dated August 22, 1997 | X | XXXVI | JA 11634 – JA 11691 |
| Letter from M. Otte (AT&T) to J. Nappi (NJ BPU) enclosing AT&T's Reply Brief regarding NJ BPU's review of the parties' Interconnection Agreement, Docket No. TO96070519, dated August 22, 1997 | | XI | JA 3772 – JA 3789 |
| Docket No. TO96070519, dated August 22, 1997 | | | |

| DESCRIPTION | PROPRIETARY | VOLUME NUMBER | BATES # RANGE |
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| Tr. from NJ BPU Agenda Meeting reaffirming its position on rates to be included in the AT&T/BA-NJ Interconnection Agreement and requesting submission of a fully executed agreement before acting to approve or reject the AT&T/BA-NJ Interconnection Agreement, Docket No. TO96070519, dated September 9, 1997 | | XI | JA 3790 – JA 3793 |
| Joint letter from M. Otte (AT&T) and A. Babineau (BA-NJ) to J. Nappi (NJ BPU) submitting BA-NJ/AT&T Interconnection Agreement for review by the NJ BPU, Docket No. TO96070519, dated September 15, 1997 | | XII | JA 3794 – JA 4155 |
| Letter from A. Babineau (BA-NJ) to J. Nappi (NJ BPU) explaining rate for termination at tandem in Price Attachment to Interconnection Agreement, Docket No. TO96070519 dated September 15, 1997 | | XIII | JA 4156 |
| Letter from A. Babineau (BA-NJ) to J. Nappi (NJ BPU) reserving BA-NJ's rights to contest provisions of the Interconnection Agreement, Docket No. FO96070519, dated September 15,1997 | | XIII | JA 4157 |
| Letter from M. Otte (AT&T) to J. Nappi (NJ BPU) re: reserving AT&T's rights o contest provisions in the interconnection agreement, Docket No. TO96070519, lated September 15, 1997 | | XIII | JA 4158 – JA 4160 |
| Tr. of NJ BPU Agenda Meeting, Docket No. TO96070519, dated October 8, 1997 | | XIII | JA 4161 – JA 4164 |

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| | 1 | | T |
| MCI's Motion for Reconsideration of Interconnection Decision and Order of December 2, 1997 attaching Affidavit of Stuart Miller dated December 29, 1997, Docket No. TX95120631, dated January 2, 1998. | | XIII | JA 4165 – JA 4222 |
| BA-NJ's Motion for Reconsideration of Interconnection Decision and Order of December 2, 1997, Docket No. TX95120631, dated January 13, 1998. | | XIII | JA 4223 – JA 4266 |
| RPA's Motion for Reconsideration of Interconnection Decision and Order of December 2, 1997, Docket No. TX95120631, dated January 13, 1998. | | XIII | JA 4267 – JA 4327 |
| TCG's Motion for Reconsideration of Interconnection Decision and Order of December 2, 1997, Docket No. TX95120631, dated January 13, 1998. | | XIII | JA 4328 – JA 4340 |
| Sprint/United's Motion for Reconsideration of Interconnection Decision and Order of December 2, 1997, Docket No. TX95120631, dated January 13, 1998. | | XIII | JA 4341 – JA 4348 |
| BA-NJ's Reply to MCI's Motion for Reconsideration of Interconnection Decision and Order of December 2, 1997 attaching Certification of Vincent Woodbury dated January 15, 1998, Docket No. TX95120631, dated January 15, 1998 | | XIII | JA 4349 – JA 4414 |
| Tr. of NJ BPU Agenda Meeting, Docket No. TX95120631, dated February 18, 1998 | | XIII | JA 4415 – JA 4430 |

| DESCRIPTION | PROPRIETARY | VOLUME | BATES# |
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| AT&T Ex. 156 (AT&T Arbitration, Beard's Workpapers, Vol. 7, 6 pp.), Docket No. TX95120631 | X | XXXVI | JA 11692 – JA 11697 |
| AT&T Ex. 169 (Arbitration Response #5 Change Switch), Docket No. TX95120631 | X | xxxvi | JA 11698 – JA 11709 |
| AT&T Ex. 87 (Affidavit of Baumol, Ordover and Willig) Docket No. TX95120631 | | XIII | JA 4431 – JA 4452 |
| BA-NJ Ex. 59 (AT&T Response to Request #50), Docket No. TX95120631, | | XIII | JA 4453 – JA 4457 |
| BA-NJ Ex. 124 (BA Response to MCI Request MCI-125), Docket No. TX95120631, | | XIII | JA 4458 – JA 4460 |
| BA-NJ Exhibit 116, BA-NJ Cost Studies, Docket No. TX95120631 Vol. I. Unbundled Loop – 2 Wire, 4 Wire, ISDN, Customer Specified Signaling Vol. 1 of 3 TELRIC Loop cost Study for Basic (2 Wire) Unbundled Loop (Volume 1) Unbundled ISDN Loop Increment Customer Specified Signaling Vol. 2 of 3 TELRIC Loop Cost Study for Basic (4 Wire) Unbundled Loop (Volume 2) | X | XXXVII – L | JA 11710 – JA 15794 |
| Vol. 3 of 3 TELRIC Loop Cost Study for Basic (2 & 4 | | | |

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| Wire) Unbundled Loop, (Volume 3) Ultimate | | | |
| Allocation Area Data | | | |
| BA-NJ Exhibit 116, BA-NJ Cost Studies, Docket No. TX95120631 | X | | |
| Vol. II Unbundled Loop – DSI | | | |
| Vol. 1 of 2 DSI Unbundled Loop (Volume 1) | | • | |
| Vol. 2 of 2 DSI Unbundled Loop (Volume 2) UAA Data | | | |
| BA-NJ Exhibit 116, BA-NJ Cost Studies, Docket No. TX95120631 | X | | |
| Vol. III NID | | | |
| Vol. 1 of 1 Network Interface Device | | | |
| BA-NJ Exhibit 116, BA-NJ Cost Studies, Docket No. TX95120631 | X | | |
| Vol. IV. Unbundled Switching – Port | | | |
| Vol. 1 of 1 Unbundled Port [BELLCORE PROPRIETARY] | | | |
| BA-NJ Exhibit 116, BA-NJ Cost Studies, Docket No. TX95120631 | X | | |
| Vol. V. Unbundled Switching – Usage | | | · |
| Vol. 1 of 1 Unbundled Switch Usage Costs | | | |
| Vertical Services [BELLCORE PROPRIETARY] | | | |
| BA-NJ Exhibit 116, BA-NJ Cost Studies, Docket No. TX95120631 | X | | |
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| Vol. 1 of 1 Unbundled Transport & | | | |
| Termination [BELLCORE PROPRIETARY] | | | |
| Tandem Transit Switch | , | | |
| BA-NJ Exhibit 116, BA-NJ Cost Studies, Docket No. TX95120631 | X | | |
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| Vol. 1 of 1 Unbundled Transport | | | |

| DESCRIPTION | V | PROPRIETARY | VOLUME NUMBER | BATES # RANGE |
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| BA-NJ Exhibit 116. | BA-NJ Cost Studies, Docket No. TX95120631 | X | | |
| Vol. VIII | Collocation | } | | |
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| | Forward-Looking Overhead Factory Study | | | |
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| TRANSCRIPTS | · | | | <u> </u> |
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| MCI Arbitration Tr | ., Docket No. TO96080621, dated November 4, 1996 a.m. | | LI | , |
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| MCI Arbitration Tr | ., Docket No. TO96080621, dated November 4, 1996 p.m. | | LII | |
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| MCI Arbitration Tr | ., Docket No. TO96080621, dated November 5, 1996 | | LIII | |
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| MCI Arbitration Tr | ., Docket No. TO96080621, dated November 6, 1996 | | LIV | |
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| MCI Arbitration Tr | , Docket No. TO96080621, dated November 7, 1996 | | LV | |
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| MCI Arbitration Tr | ., Docket No. T096080621, dated November 8, 1996 | · | LVI | |
| | , = condition 1 0 20000021, dated 1 to remote 0, 1220 | | | |
| AT&T Arbitration | Γr., Docket No. TO96070519, dated September 23, 1996 a.m. | | LVII | |
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| AT&T Arbitration Tr., Docket No. TO96070519, dated September 23, 1996 p.m. | | LVIII | |
| AT&T Arbitration Tr., Docket No. TO96070519, dated September 24, 1996 | | LIX | |
| AT&T Arbitration Tr., Docket No. TO96070519, dated September 25, 1996 | | LX | |
| AT&T Arbitration Tr., Docket No. TO96070519, dated September 30, 1996 Under Seal – pp. 257-258 | | LXI | |
| AT&T Arbitration Tr., Docket No. TO96070519, dated October 2, 1996 | | LXII | |
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| DESCRIPTION | PROPRIETARY | VOLUME NUMBER | BATES # RANGE |
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| Local Competition Tr., Docket No. TX95120631, dated October 7, 1996 | | LXXIV | |
| Local Competition Tr., Docket No. TX95120631, dated October 8, 1996 | _ | LXXV | |
| Local Competition Tr., Docket No. TX95120631, dated October 9, 1996 Under Seal – pp. 30, 58 | | LXXVI | |
| Local Competition Tr., Docket No. TX95120631, dated October 10, 1996 | | LXXVII | |
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| Local Competition Tr., Docket No. TX95120631, dated January 21, 1997 | | LAXIA | |
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| Local Competition Tr., Docket No. TX95120631, dated January 31, 1997 | | XC | |
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| Deposition of Cornell and VanderWeide, Docket No. TX95120631, dated February 3, 1997 | | XCII | |
| Deposition of Vanston, Docket No. TX95120631, dated February 4, 1997 | | XCIII | |
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| Deposition of Denebeim, Docket No. TX95120631, dated February 5, 1997 | | XCV | |
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| In re the Pet. of AT&T Communications, Inc. for Arbitration to Establish an Interconnection Agreement with GTE Cal. Inc., No. 96-08-041, Arbitrator's Report (Cal. P.U.C. Oct. 31, 1996) aff'd Op. Approving Arbitrated Agreement | | CII Tab 5 | |
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| AT&T Communications Pet, For Arbitration of Interconnection Terms, Conditions and Price from GTE N., Inc., No. 96 AB-005, Arbitrator's Decision (Ill. Comm. Comm'n Dec. 3, 1996) | | CII Tab 6 | |
| In re the Interconnection Contract Negotiations between AT&T Communications, Inc., and GTE Midwest, Inc., No. C-1400, Arbitrator's Decision (Neb. P.S.C. December 12, 1996); aff'd in part, (Neb. P.S.C. April 14, 1997) | · | CII Tab 7 | |
| In re Pet. For Arbitration of an Interconnection Agreement between MCIMetro Access Transmission Serv., Inc. and GTE Northwest Inc., No. UT-960338, Arbitrator's Report and Decision (Wash. U.T.C. January 3, 1997) | | CIII Tab 8 | |
| In re Pet. By AT&T Communications, Inc., MCI Telecomm, Corp. and MCIMetro Access, for Arbitration of Certain Terms and Conditions of a Proposed Agreement with GTE Fla., No. 960847-TP, Final Order on Arbitration (Fla. P.S.C. Jan. 17, 1997) | | CIII Tab 9 | |
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| U.S. West Communications, Inc. v. Thoms, No. 4-97-CV-70082, slip op. at 1 (S.D. Iowa March 17, 1997) | | CIII Tab 11 | |

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RECEIVED

Docket No. 00-2000

JUN 2 9 2001

UNITED STATES COURT OF APPEALS FOR THE THIRD CIRCUIT

AT&T Communications of New Jersey, Inc.,

State of New Jersey Division of the Ratepayer Advocate,
Plaintiff-Intervenor in District Court

v.

Verizon New Jersey, Inc., and
The New Jersey Board of Public Utilities, an agency;
Herbert H. Tate and Carmen J. Armenti, in their capacities
as Commissioners of the Board of Public Utilities,
Defendants in District Court

State of New Jersey Division of the Ratepayer Advocate,
Appellant

On Appeal from an Order of the United States District Court, District of New Jersey

REPLY BRIEF OF APPELLANT NEW JERSEY DIVISION OF THE RATEPAYER ADVOCATE

BLOSSOM A. PERETZ, ESQ.
Ratepayer Advocate
Division of the Ratepayer Advocate
31 Clinton Street, 11th Floor
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Newark, NJ 07101
(973) 648-2690

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| Summary o | i Arg | ument | 1 |
| LEGAL ARG | UMENT | | . 3\ |
| POIN' | T I | | |
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Summary of Argument

Each one of appellees' arguments in this appeal -- from the assertions regarding standing and mootness to the arguments regarding statutory interpretation and Federal Communications Commission (FCC) preemption -- is based on two distinct mischaracterizations of the Board's actions. Once these characterizations are corrected, the foundation of each argument collapses, leaving exposed only the unlawfulness of the Board's ruling affirmed by the District Court.

First, the Board and Verizon assert that the Board's decision to supersede arbitrated rates with generic rates was limited to the AT&T Interconnection Agreement. That assertion is wrong. The Board announced and applied a general policy: "GENERIC RATES SHOULD SUPERSEDE ARBITRATED RATES." On several occasions, the Board itself stated orally and in writing the general applicability of its policy to supersede "any" and "all" arbitrated rates. The Board cannot change the scope of its policy through the post hoc arguments of its lawyers in this appeal.

Second, Verizon's asserts, and repeats throughout its brief, that the Board "rejected" the AT&T-arbitrated rates, not because they varied from the generic rates but because they were "flawed" and "non-Act compliant." The Board never even discussed the arbitrated rates, let alone found them unlawful. The Board merely applied its general policy of superseding all arbitrated rates to the AT&T arbitration. The Board concedes as much in its brief, when it describes its policy (as it did at the administrative